Domestic Violence and Elder Abuse: Human Rights Perspectives

Bridget Penhale
University of East Anglia
Norwich, UK

INPEA – Missing Voices

- Early study 8 countries (2 from Europe)
- Perceptions of older people about Elder Abuse
- Neglect isolation, abandonment, social exclusion
- Violation human, legal and medical rights
- Deprivation of choices, decisions, status, finances and respect
- Ageism identified discrimination on basis of age
- Key factors: Gender and socio-economic status

Violence Against Women

- 25% Violent crime is partner assault
- Everybody's problemnobody's concern?

90% assaults on women by men

Major consequences

 40% female murders by known men (at home) Violence is systematic, severe

Happens to anyone: across all strata

Context: Conflict & Tolerance

What has been Achieved?

1970s Women's Aid

Professional responses

UN statement 1993

Refuges

Margin to mainstream

Legislation

Zero Tolerance

Police provision

Public recognition

Political recognition

Older Women, Domestic Violence and Elder Abuse

Ageism

Patterns of Abuse

Sexism

Gender Issues

Families and care

Triple Jeopardy

Hidden Problem

Survivors

Similarities

Adults

 Citizenship and empowerment

Shared living arrangements

Legal remedies

Causative factors

Interventions

Power and control

Issues of safety and protection

Differences

Different causes

Societal views

Demographic factors

Nature of abuse

Historical factors

Public responses

Timescales

Different origins (as a social problem)

What is to be Done?

Prevention

Provision

Protection

Partnership working

Justice

Empowerment

Triple Jeopardy

- Marginalisation, exclusion, violence and older women
- To be old is to be marginalised (single)
- To be old and female is to be marginalised (double)
- To be old and female and abused is to be marginalised (triple)
- Other forms of disadvantage and disempowerment (could be 5 – or more forms)
- Bruises on the Soul

Key points

- Social construction of abuse and violence
- Gender and power relations crucial
- Not just family and interpersonal relationships: institutional settings an important context
- Not just about frailty, vulnerability, dependence
- Personal, cultural and structural levels at which abuse and violence occur
- Ageism as a master category, abuse a consequence
- Citizenship and rights-based perspectives important

The Importance of Naming

- Silence about the topic
- Comparative lack of recognition
- Under-developed, under-researched concept
- Naming is essential: What is being named?
- Primacy of the individual and personal
- Importance of professional identification (as with child abuse, but not VAW); this has shaped development of policy and responses

Critical factors

- Abuse and older women
- Poverty and older women
- Discrimination ageism, sexism, employment status
- Social and cultural contexts are important
- Gender discrimination across the lifespan
- Violence, abuse and neglect across the lifespan
- Attention paid to older women by (ageing) feminists

Older women and Abuse

- Rarely considered as a separate group
- VAW work often does not include older women or women with disabilities
- Elder abuse/safeguarding often does not reflect experiences or needs of older women
- Needs of older women not fully considered, or explored, especially relating to domestic or intimate partner violence
- DAPHNE Programme initiatives (esp. DAPHNE 111)

Further considerations

- Cohort changes may result in additional issues
 - Some gains in rights for women
 - Some increase in labour-market participation
 - Some gender equality legislation
 - Some development of policy and legislation on violence against women
 - Some attitudinal and perceptual changes zero tolerance
- Will we see changes in levels of violence against older women?

Elder Abuse and Human Rights

- Age not just a number
- A social construction based on custom, practice and perception of role person plays in community
- Specific vulnerabilities from reactions to physical or mental conditions
- But also from problems encountered due to societal perception and interaction of person with environment
- Social perspectives on vulnerability important
- Population ageing in 21st century....

Elder Abuse and Human Rights

- Valencia Forum on Research and Ageing, 2002
- Report to support Second World Assembly on Ageing
- Contained neglect, abuse and violence as an element of priority area on supportive and enabling environments
- Abuse and neglect of older people as a public health and a human rights issue
- Decreased quality of life, hastening mortality
- Linked to a need to promote positive attitudes towards ageing across the life-course –countering ageism

Valencia Report Recommendations

- Older people have the right to live life in dignity and security, free from abuse, neglect, exploitation and discrimination
- Governments should develop and fund a national, comprehensive strategy and action agenda
- Need for clear strategic direction to prevent, detect and intervene in elder abuse
- Inclusion of media (all stages)
- Evaluation and research programmes

Valencia Report Recommendations

- Public and professional education and awareness
- Participation of older people, promotion of empowerment
- Family, community, institutional and long-term care supports
- Supportive legal framework
- UN commission on Human Rights should appoint a Special Rapporteur on abuse of older people

Valencia Statement

- Recognition of rights of older people
- Recognition of contribution and strengths of older people
- Increase ability to prevent and address violations of rights, including abuse wherever it happens: all societies, cross-sectoral collaboration
- Towards an enriching and productive later life
- Free from mistreatment, exploitation and discrimination

NGO Focus

- 2010 report: Strengthening Older People's Rights: towards a UN Convention
- Report compiled by international Ageing NGOs
- To serve as a resource for promoting a dialogue on creating a new UN Convention on Rights of Older People
- Declaration: UNECE Ministerial Conference on Ageing 2012
- Reaffirmation of rights and obligations of States to protect (and uphold) rights
- Efforts require ongoing intergenerational dialogue, cooperation and communication – at all levels

NGO Focus

- Rejection of any age-based discrimination
- Fundamental pre-requisite: assumed social, physical, material and financial security essential for ageing in dignity - all societies, at all times
- Protect rights by enforcing existing legislation
- Promoting good practice that helps older people to understand and claim their rights
- Strengthening national, regional and international human rights legislation – including older people

Secretary General Report 2011

- Secretary General Report to General Assembly focused on human rights of older people (first!)
- Four main human rights challenges facing older people identified:
 - Discrimination
 - Poverty
 - Violence and abuse
 - Lack of specific measures and services (and including access to them where they exist)

Secretary General Report 2011

- Key areas for responses:
- Strengthening international protection regime
- Elimination of financial exploitation
- Elimination of employment discrimination
- Establishing adequate care and support facilities
- Enabling participation in political life
- Need this to happen at all levels....

Independent Experts

- Appointed by UN Human Rights Council to examine and report back on a thematic or country-specific perspective in all parts of the world.
- Honorary position, Experts are not members of staff of the United Nations nor paid for their work.
- Experts express views independently do not represent their respective Governments.
- Independent status of the Independent Expert crucial to be able to fulfill their functions impartially.
- UNCHR (HRC from 2006) mandate to examine particular human rights issues – specific themes or country situations from a human rights perspective

Independent Expert – Older People

- Human Rights Council appointment 2014
- Rosa Kornfeld-Matte (Chile) based in Geneva
- Initial report preliminary observations 2014
- Country visits
- Statements to the Human Rights Council
- Report on Autonomy and Care 2015
- Comprehensive Report presented to Human Rights Council 2016

Open-Ended Working Group on Ageing

- NGOs lead group in this area (CONGO)
- Established 2011
- Meeting approx. annually in New York
- Work to consider a convention on rights of Older People
 - What would it look like?
 - What might it contain?
- Specific issues e.g. older women (2015)
- Next meeting Dec 2016
- Global Alliance Rights Older People (GAROP)

European Human Rights

- Anniversary on 4th November European Convention on Human Rights (1950)
- On 1st November....European Court of Human Rights as a direct point of access for those whose rights have been violated (1998)
- EU Charter of Fundamental Rights recognises rights of older people to lead lives of dignity and independence and to participation (A25)
- Legal instruments and institutions which need our ongoing support

The Way Forward?

- Improve recognition, awareness, understanding of domestic violence, elder abuse and human rights
- Develop policies to prevent and to protect and to promote rights
- Promote education (including general awareness raising) and training
- Centrality of older women in processes and development of policy and practice
- Improve and extend partnerships to join up safeguarding, domestic violence and rights-based approaches

References

- Annan, K. (2002) Abuse of older persons: recognizing and responding to abuse of older persons in a global context, Report of Sec. General to the Committee for Social Development, UN: New York (preparatory to 2nd World Assembly on Ageing)
- NGO Committee on Ageing (2010) Strengthening Older People's Rights: towards a UN Convention, NGO Committee on Ageing: New York
- WHO/INPEA (2002) Missing Voices: views of older persons on elder abuse. WHO: Geneva

Contact Details

- Bridget Penhale
- Reader in Mental Health of Older People
- School of Health Sciences
- University of East Anglia
- Norwich, UK
- Tel: +44 1603 597016
- Email: B.Penhale@uea.ac.uk

Finally....

- Thanks for listening
- And thanks for being here today
- Thanks for your interest
- Thanks for your commitment to this issue
- Together we can make a difference....